# RIGHTS OF CHILDREN IN OUT OF HOME PLACEMENT

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#### Scope

Information regarding the <u>personal rights</u> of children once they are placed in a facility. Other laws and regulations exist regarding staffing, the physical plant/maintenance of the facility but will not be discussed.

#### Group Home Philosophy

- Providing kids and youth with a home-like environment within a larger community
- In a house, with caring adults, learning to live with others in this environment, with the hope of some day leaving and functioning in a private home
- To the extent it is more locked-down, more restrictive, it is likely violating rights

#### **Group Home Staff**

- Just because a parent could reasonably do something does not mean that group home staff can also do the same
- Laws and Regulations trump "reasonable prudent parent standard"

#### Sources

- California Code of Regulations
  - 84072: Personal Rights of foster youth in community care facilities (incorporates Foster Youth Bill of Rights)
- · Welfare and Institutions Code:
  - 16001.9: Foster Youth Bill of Rights

### Group Home Personal Rights General

- Each facility shall post a listing of residents' rights
- Each child is entitled to an age and developmentally appropriate orientation, that includes an explanation of their rights
- At her admission, the child should be personally advised of and given a copy of the list of their rights

#### Group Home Personal Rights General

- To visit the facility with her relatives or authorized representative prior to admission
- · To file a complaint with the facility
- To have the facility inform his authorized representatives of his progress at the facility
- To have communications to the facility from his relatives and/or authorized representatives answered promptly

#### Group Home Personal Rights Possessions

- · To wear his own clothes
- To use his own toilet articles
- To possess and use her own cash resources
- To possess and use her own personal items unless prohibited as part of a discipline program (narrow exception – must be related)
- To have access to individual storage space for her private use

#### Group Home Personal Rights Visitation

- To have visitors visit privately during waking hours without prior notice. As long as:
  - Does not infringe on the rights of other children
  - Does not disrupt planned activities
  - Are not prohibited by court order

#### Visitation (cont'd)

- Visits by the child's brothers and sisters can only be prohibited by court order
- Rules regarding visitation hours, sign-in rules and visiting rooms can be established, but shall apply to all visitors

# Group Home Personal Rights Telephone Access

- · To make and receive confidential telephone calls
- · Reasonable restrictions on phone use allowed:
  - Long distance calls, upon documentation of failure to reimburse
  - May have house rules about phone use (time limits and number of calls to ensure all have equal access to the phone)
  - Restrict phone use in accordance with discipline program (but may not be dependent on a level or point system or based on the time spent in the facility)
  - Ensure use does not infringe rights of others

#### Telephone Access (Cont'd)

- All telephone restrictions must be documented in the facility's policies and be signed by the child's authorized representative (time/duration, etc.)
- Unless the call may infringe on the rights of others, the call <u>cannot be restricted</u> if it is to or from: authorized representative, family members, social workers, attorneys, CASA, probation officers, state licensing or State Foster Care Ombudsperson
  - Even if youth is on phone discipline, has unpaid longdistance charges, or if it is contrary to house rules

#### Group Home Personal Rights Mail

- To send and receive unopened correspondence unless prohibited by court order
- Note: not updated with respect to electronic correspondence, but would it apply??

# Group Home Personal Rights Contact Generally

- To contact family members, social workers, attorneys, foster youth advocates, CASA's and probation officers (pretty much unrestricted)
- To contact licensing or ombudsman's office regarding violations of rights, to speak to representatives of these offices confidentially
- To be provided with address and phone number of complaint receiving unit of licensing
- To have social contacts with people outside of the foster care system (teachers, church members, mentors and friends)
- · To attend court hearings and speak to the judge

# Group Home Personal Rights Contact Generally

- Social workers are not able to limit contact or designate who children can and cannot contact (visits/phone/mail)
- Only court orders can restrict contact with others
- No "approved lists"
- Best practice: social worker to inform staff who, by court order are prohibited from contacting child.

# Group Home Personal Rights Health and Well Being

- To be accorded dignity in his personal relationships with staff and other persons
- To be free of physical, sexual, emotional, or other abuse, and corporal punishment
- To be free of discrimination or harassment based on race, ethnicity, ancestry, national origin, color, religion, sex sexual orientation, gender identity, disability or HIV status

#### Health and Well Being (Cont'd)

- To receive adequate and healthy food, adequate clothing and <u>an allowance</u>
  - No \$\$ amount specified, but must be paid once a month
- To receive medical, dental, vision, and mental health services
- To be free of the administration of medication or chemical substances, unless authorized by a physician

# Group Home Personal Rights Freedom & Civil Rights

- To be free to attend religious services or activities of her choice, have visits from spiritual advisor of her choice.
   Attendance at religious services shall be voluntary.
- To not be locked in any room, building, or facility premises at any time.
  - Exterior doors and windows can be locked for protection of clients, provided client can exit facility
- To be free from <u>unreasonable</u> searches of personal belongings
  - To be reasonable, a search must be based on a reasonable suspicion of risk each time a search is conducted and child must be informed and present

### Group Home Personal Rights Education

- To attend school (cannot be required to attend facility school as a condition of admission)
- To participate in extracurricular, cultural and personal enrichment activities consistent with the child's age and developmental level
- To develop job skills at an age-appropriate level that is consistent with state law
- To attend Independent Living Program classes and activities if he or she meets age requirements
- At 16 years or older, to have access to existing information regarding available education options (vocational, postsecondary, financial aid)

#### Group Home Personal Rights Restraints

- · Some facilities are licensed to apply manual restraints, but:
- Facility must use a <u>continuum of interventions</u>, starting with the least restrictive intervention. Most restrictive interventions may be justified when less restrictive techniques have been attempted and were not effective and the child continues to <u>present an imminent danger for</u> injuring or endangering himself, herself or others
  - Continuum of intervention must include a plan by which staff works first to deescalate a situation using non-physical interventions first
  - When all other interventions have failed, and client is a danger to himself or others

# Group Home Rights Common Violations

- · Telephone use
  - Confidential: many facilities have phones only in common areas where other residents are allowed or staff office (staff must be present)
  - Confidential: monitoring without court order (eavesdropping)
  - Having/requiring an approved "call list"; CCL has sent a clarifying memo that all calls are allowed unless expressly prohibited by court
  - Restricting all calls during disciplinary measures, even those to family members, social workers, attorneys, probation officers, CASA's, CCL, State Ombudsperson
  - Failing to give child phone messages (right to receive calls)
  - Excessive restriction on phone use as discipline (30 days)
  - Time limits of 10 minutes (CCL 10 minutes unreasonable)
  - Charging for local calls or charging for calls to CASA/lawyer/probation

- Visitation
  - Requiring "approved" visit lists
  - Requiring prior approval by social worker or facility staff of each visitor
  - Prohibiting unsupervised minors, including friends and family, from visiting
  - Prohibiting visits from child's CASA or attorney
  - Visit "black out" periods to allow child to become acclimated

Exception: If facility staff reasonably believes that a child is in <u>imminent</u> danger by contacting a family member, then the caregiver must protect the health and safety of the child and immediately restrict contact (murderous rampage exception)

- Mail
  - Facility maintains a P.O. box for client mail that is not checked on a regular basis (delay in receiving mail)
  - Forbidding youth from sending or receiving unopened mail (court order required)
  - Opening mail as a search for contraband
  - Failing to have adequate resources (envelopes, paper, stamps)
  - Allowing social workers to monitor mail/requiring mail to go through a social worker without a court order

- · Confiscating Personal Belongings
  - Locking up children's personal belongings and prohibiting access upon intake into the facility
  - Requiring children to be on a certain level before having access to certain of their personal belongings
  - Removing belongings from child's room because the child has failed to keep her room clean
  - Keeping belongings from children for an excessive period of time when they are confiscated as part of a discipline program
  - Confiscating belongings for unrelated disciplinary purposes

Note: taking personal belongings as part of discipline is a narrow exception

Exceptions: facilities may take steps to <u>safeguard</u> children's belongings, with child's consent but child must have access upon request.

- Money and Allowances
  - Failure to pay allowances
  - Allowances earned as part of level system (except \$ amount may be dictated by what level youth has earned)
  - Confiscating child's money upon intake or upon receipt and denying access (except that staff may help <u>safeguard</u> with child's consent)
  - Levying fines that are not accounted for or used for benefit of the child/other residents

#### Unreasonable searches

- Blanket policies of searching residents upon return to the facility, and without reasonable suspicion that dangerous contraband/drugs/ weapons are in resident's possession
- Repeatedly searching the same resident upon return to the facility without an individualized reasonable suspicion each time
- Random searches as part of facility's policies and procedures
- Routine searches of a resident because they are "authorized by social worker" or social worker requests it
- Requiring children returning to facility to present receipts for all items purchased, and if no receipt is provided, item is confiscated
- Secret searches (youth must be notified and given opportunity to be present)

#### Group Home Personal Rights Common Violations

#### Clothing:

- Failure to provide kids with adequate clothing on a reasonably regular basis (facility, not social services is responsible)
- Providing kids with ill-fitting clothing
- Failure to allow access to laundry facilities on a regular basis

#### Food

- Failure to have healthy food readily available

#### · Comfortable Home

- Bedroom electrical outlets not functioning
- Inadequate heat/ventilation
- Excessive conflict/drama/harassment that is not properly managed by staff

- · Extracurricular and school sponsored activities
  - Social worker required to approve attendance at field trips
  - Children not allowed to participate in extracurricular activities due to staffing/transportation issues
  - Not allowing participation in community activities (e.g., youth soccer leagues)
  - Activities allowed only if youth pays for it herself

Note: any school or school-based extracurricular activity must be provided for free by the offering school district (science camp and other field trips, sports, clubs, etc.)

- · Failure to use a continuum of care
  - Low bar for instituting a physical restraint (non-assaultive yelling/ threats to run)
  - Low bar for calling the police, which is considered an emergency measure

#### Conclusions

- None of these rights can be denied "because the social worker" said (court order for most)
- At all times, facilities and staff must protect residents from imminent danger and they will not be cited for doing so, even if a right is denied to one or more residents
- Buzz words:
  - Reasonable restrictions
  - Imminent harm to person or property

#### Conclusions

- Facility staff do not have the same ability to discipline and restrict children as do parents
- Blanket policies that restrict any of these rights are likely going to be problematic
- Policies that regulate these rights may work, so long as they are intended to ensure access for all, protect the facility and/ or the safety and well-being of residents